| REPORT TO: | FINANCE AND MANAGEMENT COMMITTEE | AGENDA ITEM: 9 CATEGORY: |
|----------------------|---|---|
| MEETING: | 9th SEPTEMBER 2010 | RECOMMENDED |
| REPORT FROM: | DIRECTOR OF CORPORATE SERVICES | OPEN |
| MEMBERS' | | |
| CONTACT POINT: | KEVIN STACKHOUSE (595811) | DOC: U/ks/capital/capital receipts/proceeds from Grange Close |
| SUBJECT: | REINVESTMENT OF PROCEEDS FROM SALE OF HOUSING LAND | REF: |
| WARD(S) AFFECTED: | ALL | TERMS OF REFERENCE: FM 08 |

1.0 <u>Recommendations</u>

1.1 That the reinvestment of housing capital receipts as detailed in the report be considered.

2.0 Purpose of Report

2.1 To consider the re-investment of housing related capital receipts generated in the financial quarter. This is in accordance with an approved policy in the Council's Capital Investment Strategy.

3.0 Detail

The Statutory Background

- 3.1 Under National Capital Accounting Regulations, 75% of any proceeds from the sale of housing buildings (including council houses) and 50% of any proceeds from the sale of housing land (this includes granting easements and rights of way) is payable to the National Capital Pool. Any single sales of less than £10,000 in value are exempt.
- 3.2 The remaining 25% or 50% respectively remains with the Council for investment in other capital projects at the discretion of the Council. This can include either housing or non-housing (general) schemes.
- 3.3 The sale proceeds from general land can be used totally at the discretion of the Council and are not subject to the national pooling arrangement.
- 3.4 The Council can avoid the pooling payment (or a proportion thereof) if it is used to provide:
 - Low cost affordable housing, or
 - The regeneration of unused, contaminated or derelict land.

- 3.5 This money can then be "<u>retained</u>" and along with the non-pooling amount, invested in appropriate projects in accordance with the broad definitions surrounding "housing or regeneration" as above.
- 3.6 However, if the pooling payment is to be avoided in whole or in part, it needs to be earmarked to a defined scheme or project already approved by the Council and agreed by the External Auditor. The proposed scheme must be included in a Council strategy, business plan or be a priority, etc.
- 3.7 Technically, once approved, the Council is required to set a Capital Allowance that reflects the estimated cost of a particular project or scheme. This can be reviewed and amended at anytime, subject to Council approval.
- 3.8 Currently, the only approved scheme relates to the Council's Sheltered Housing Vision, to which resources under these regulations have previously been directed. The capital allowance as approved by the Committee in October 2006 is £2.15m, i.e. the Council can spend upto this amount on this project if it so wishes.

Current Policy

- 3.9 The Council's Capital Investment Strategy includes a policy whereby a decision on utilisation of housing capital receipts is made as they are generated. This is to ensure that a decision is taken on the most up-to-date information regarding Council priorities.
- 3.10 In particular, given some of the issues and changing circumstances associated with low cost affordable housing, it is considered that some flexibility is maintained within the policy on retained receipts.
- 3.11 Furthermore, as detailed in the Medium Term Financial Plan (MTFP), the Council is still facing a significant shortfall in capital funding from 2011/12 to meet its spending commitments.
- 3.12 Therefore, the Strategy allows a prudent approach in that the Council can maintain a balance between providing funds for housing and other general schemes.

Receipts Received in this Financial Quarter

- 3.13 Pooling payments are made to the Government every financial quarter (end of June, September, December and March). This picks up the relevant amounts subject to pooling received in that period.
- 3.14 On 28th July 2010, the Council received a capital receipt of £62,500 from the sale of land in Melbourne (Grange Close). This land had previously been identified as "surplus to requirements" through the Council's Disposal's Policy and approved by the Committee for sale at public auction, subject to outline planning approval being obtained.
- 3.15 This was subsequently obtained and the Council's initial reserve price at auction was £30,000, eventually selling for £62,500. Consequently, the amount subject to pooling under the 50% rule (as the asset is only land) is £31,250.

Options

Option 1

- 3.16 Reinvest the proceeds into non-housing (general) schemes. Alternatively, given the projected deficit in overall capital resources as previously highlighted, the proceeds are just "banked" and held pending the financing of this deficit in the future.
- 3.17 Clearly, however, the pooling payment would apply, and only £31,250 would be available.

Option 2

- 3.18 Reinvest the entire receipt into approved low cost affordable housing or regeneration schemes. This would be the housing investment project as identified and agreed in the February 2008 report agreed by this Committee i.e. the Sheltered Housing Vision.
- 3.19 The Council currently has an outstanding commitment of approximately £320k to fulfil in full its Committee agreed Sheltered Housing Vision. The vision has been the subject of a number of progress reports since its creation late in 2003 and to date just over £1m has been expended. The catalyst for the vision being created was a poor inspection report from the Audit Commission in 2001 into Sheltered Housing.
- 3.20 There is currently £40,000 in the capital reserve already approved for use against the Sheltered Housing vision and, if the proceeds of the sale of this land were combined with it, key elements to the vision could be completed with the resultant £102,500 i.e. the provision of non-slip flooring in all bathrooms and kitchens and the installation of lever taps could be completed. Moreover, significant inroads into the outstanding access issues could be made. In broad terms, the amount then needed to complete the external part of the vision in full would reduce to an estimated £220k.
- 3.21 Committee has already agreed in principle to the sale of another Housing asset, 35 Midland Road, to the P3 Charity to allow it to release grant monies for investment in that property (the homeless persons' hostel). If the proceeds of that sale are also utilised for the sheltered vision, there is the real prospect of completing this longstanding project and financial commitment in the short to medium term.
- 3.22 To date the Council's Sheltered Housing Vision has delivered:
 - The installation of user controlled efficient heating and provision of modern communal facilities at Pear Tree Court, Etwall,
 - The complete upgrade of our Careline/Telecare system, providing the Council's tenants with the most modern system available.
 - The internal improvement of 92% of all sheltered properties, with lever handled taps and non-slip flooring.
 - External improvements to sheltered schemes which affect those tenants with the greatest mobility issues.
- 3.23 Completing the works will help to ensure that a consistent standard of housing exists across all sheltered accommodation.

Option 3

- 3.24 Reinvest a proportion into the Sheltered Housing Vision and then utilise the remainder for general schemes or to fund the projected capital deficit, the amount available subject to the level of the pooling payment.
- 3.25 For example, if the Council wished to spend £20,000 on a general scheme, the receipt would be divided as follows:

| Amount retained for general schemes | £20,000 |
|--|---------|
| Pooling payment (effectively 50% of the retained amount) | £20,000 |
| Amount remaining for Sheltered Housing (£62,500 less 2 * | £22,500 |
| £20,000 above) | |

4.0 Financial Implications

4.1 As detailed in the report.

5.0 Corporate Implications

5.1 No direct legal or personnel implications.

6.0 <u>Community Implications</u>

6.1 Reinvestment of these receipts would enable some of the Council's key investment priorities in accordance with the Corporate Plan to be delivered in the local community. For example, into Sustainable Development, if they were invested into the Sheltered Housing Vision.

7.0 Background Papers

7.1 Local Authorities (Capital Finance and Accounting) (England) Regulations 2003 – Sections 14 to 18.