REPORT TO: FINANCE AND MANAGEMENT AGENDA ITEM:6

COMMITTEE (SPECIAL)

DATE OF CATEGORY:

MEETING: 21 JULY 2022 RECOMMENDED

REPORT FROM: STRATEGIC DIRECTOR OPEN

(CORPORATE RESOURCES)

MEMBERS' CHARLOTTE JACKSON DOC: s/finance/committee/2021-

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SUBJECT: FINAL REVENUE BUDGET OUT- REF:

TURN 2021-22

WARD (S) TERMS OF

AFFECTED: ALL REFERENCE: FM 08

1.0 Recommendations

1.1 To approve the final outturn position for:

The General Fund Revenue Account 2021/22

The Housing Revenue Account 2021/22

• The Collection Fund 2021/22

The Balance of Reserves as at 31 March 2022.

- 1.2 That a net appropriation of £5,360k in 2021/22 is made between the General Fund Reserve and other Earmarked/Usable Reserves and a net appropriation of £45k is made from the HRA General Reserve to Earmarked Reserves as detailed in the report.
- 1.3 That the Committee note the following contributions and write-offs adjustments have been made to Bad Debt and Appeal Provisions in 2021/22.

Sundry Debtors	-31,728	General Fund
Temporary Accommodation	2,147	General Fund
Housing Benefit Overpayments	-78,506	General Fund
Council Tax Arrears	87,813	General Fund
Business Rates Arrears	28,087	General Fund
Business Rates Appeals	42,764	General Fund
Planning Appeals	-75,000	General Fund
Housing Rent Arrears	27,266	HRA

Purpose of Report

2.1 To detail the final out-turn position for 2021/22 on the Council's revenue accounts. The report also details the financial position on these accounts as at 31 March 2022 compared to that estimated in the Council's Medium-Term Financial Plan (MTFP). Details of the Collection Fund position, together with details of provisions and reserves is also provided.

- 2.2 This report is divided into the following sections:
 - Section 3 General Fund Revenue Account and Collection Fund 2021/22
 - Section 4 Housing Revenue Account 2021/22
 - Section 5 Reserves as at 31 March 2022
 - Appendix 1 General Fund Revenue Detailed Accounts 2021/22
 - Appendix 2 The Collection Fund 2021/22
 - Appendix 3 Earmarked Reserves 2021/22

3.0 GENERAL FUND REVENUE ACCOUNT

- 3.1 Apart from Council Housing, day-to-day income and expenditure on Council services is accounted for in the General Fund. The net expenditure is financed by:
 - General Government Grant
 - Retained Business Rates
 - New Homes Bonus
 - Council Tax
- 3.2 The Budget for 2021/22, which was approved in February 2021, estimated a budget deficit of £100,984 for 2021/22, to be financed from the General Fund Reserve. Following updates to the Medium-term Financial Plan (MTFP) during the year, the deficit reported to the Committee in February 2022, was revised to £741,909.
- 3.3 This was to allow for a pay award in the year (*previously a pay freeze had been agreed nationally*) together with additional expenditure in Land Charges and Operational Services in particular, to be financed from the General Reserve. The overall budgeted position is summarised in the following table:

	£
Base Budget	14,916,273
Reverse out Depreciation	-1,435,413
Minimum / Voluntary Revenue Provisions	257,823
Contingent Sums	723,223
Total Estimated Spand	14 461 905

Total Estimated Spend	14,461,905
Council Tax	-5,915,215
Lower Tier Service Grant Allocation	-519,414
Business Rates	-3,779,996
New Homes Bonus	-3,381,317

Estimated Deficit

Final Budget Outturn 2021/22 - Summary

- 3.4 **Appendix 1** details the final outturn on the General Fund for 2021/22 with a comparison to the approved budget.
- 3.5 The appendix shows that the General Fund achieved a **surplus**, after appropriations, of approximately £284,000 for the year. Compared to the Estimated Deficit above, this is approximately £1,025,000 better than budgeted.

741,909

3.6 This compares to £626,000 (better than budgeted) which was estimated at Quarter 3 and reported to the Committee in March 2022. The main reasons for the increase are additional income from Retained Business Rates, court fees and property rents, all of which were prudently budgeted for given the impact of Covid and the economic situation.

Accounting Adjustments and Appropriations to Reserves

- 3.7 It should be noted that Appendix 1 shows an overall surplus in the year of approximately £5.8 million. This includes adjustments for depreciation and pensions which are non-cash transactions and are reversed out in the Council's consolidated accounts.
- 3.8 However, the main reasons for this surplus are Section 106 contributions received in the year of £3.9 million and Business Rates compensation payments of £2.9 million in the form of additional grants
- 3.9 These contributions and payments are transferred to earmarked reserves and in the case of Business Rates, are used to meet the shortfall in income due to the Government providing support and relief to businesses during Covid. These grants will also be set-aside to write-off the deficit on the Collection Fund (Business Rates) in future years which accrued during Covid.
- 3.10 Finally, Appendix 1 also details contributions to earmarked reserves such as IT, Planning and Recycling, together with vehicle replacement and property maintenance, where additional income or underspends are set-aside in these areas to support expenditure in future years.
- 3.11 This is in accordance with current Financial Policy. All earmarked reserves, following appropriations. as at 31 March 2022 are detailed in **Appendix 3**.

Overview of Income and Expenditure 2021/22

3.12 Although there was an overall surplus, this was after meeting some additional cost pressures. Variances have been reported in monitoring reports during the year, with actual figures now finalised. An analysis of the major variances is shown in the following tables with commentary in the sections that follow.

GENERAL FUND VARIANCE TO BUDGET MARCH 2022

	£'000
Salary savings (vacancies, maternity etc.) - E&D	1,153
Salary savings (vacancies, maternity etc.) - F&M	243
Salary savings (vacancies, maternity etc.) - H&C	197
Total Employee	1,593
Professional Fees	228
Bad debt provision decreases	125
Unbudgeted Income	95
Waste Services	78
Elections	76
HM Rebate of Court Fees	61
Tools & Materials	59
Training	48
Additional Trade Waste Income	54

Industrial Unit Rental Income	45
Recharges	35
Extra Waste Collections	33
Business Rates	28
Derbyshire County Council Contributions	25
Computing (Maintenance Agreements)	29
Utilities	20
Repairs	18
Car Mileage	14
Grants	14
Savings on Events	13
Printing	9
Protective Clothing	7
Subscriptions	5
Insurance Claims	5
Total Favourable Variances	2,716
Agency	-1,571
Vehicle Hire	-113
Spare Parts	-98
Kennelling	-49
Fuel	-42
Professional Fees	-39
Recharges	-33
Computing (Maintenance Agreements)	-30
Maintenance & Repairs	-25
Waste Disposal costs	-24
Fee income	-23
Utilities	-19
Recruitment	-17
Tools & Materials	-14
Investment income	-13
Total Adverse Variances	-2,111
Other operating adjustments	-321
General Fund Surplus	284

General Fund Surplus

Variances

3.13 Salary savings in year relate to vacancies and maternity (£1,592k) but are offset by agency and consultancy to support service areas (£1,571k) as noted in the following table. Due to current vacancies, a saving in employee training has been realised (£48k) and recruitment costs (£17k) have been incurred for vacant posts in the year.

	Employee £'000	Agency £'000	Variance £'000	
Recycling	420	-606	-186	Recruitment in progress
Parks and Open Spaces	77	-92	-15	Recruitment in progress
Street Scene	209	-53	156	Recruitment in progress
Planning	144	-204	-60	Vacant Posts
Direct Services Administration and Management	152	-98	54	Vacancies (Restructure)
Legal	72	-14	58	Recruitment in progress
Land Charges	61	-155	-94	Vacancies - Lichfield DC supporting
Revenues and Customer Services	46		46	Vacancies

	1,592	-1,573	19	
Private Housing	35	-117	-82	Vacant Posts
Finance	-13	0	-13	vacant post
				Professional fees offset cost re payroll plus
Customer Services	11	-10	1	Vacant posts
ICT	8	0	8	Vacant posts
Business Change & Digital	5	-6	-1	Long-term sickness
Licensing	14	-24	-10	Maternity cover
Community Centres	44	-16	28	Vacant post
Environmental	65	-3	62	sickness
Curetuming	20		10	Recruitment in progress/Long-term
Caretaking	20	-2	18	Vacant post
Rosliston	40	-12	28	Vacant post
Organisational Development	40	0	40	Vacancy recruited
Democratic	35	-6	29	Long-term sickness
Property and Public Buildings	19	0	19	Vacancies
Waste and Transport	36	-119	-83	sickness
				Recruitment in progress/Long-term
Economic Development	52	-36	16	Vacant post

- 3.14 Investment income was less than budget due to the low level of interest rates throughout the year. Funds were diversified to avoid negative interest rates in 2021/2022. Cash investments were higher in year due to lower service and capital expenditure, plus additional Government grants received. Details of the Council's investment performance is detailed in a separate Treasury Management Report.
- 3.15 A review of live and potential Planning Appeals has resulted in a release in year of the provision (£75k) due to no appeals logged in 2021/22 and none expected to incur during 2022/23.
- 3.16 Professional fees have been lower than budgeted in the year, the biggest being in Planning Policy (£35k) ICT (£36k) and Council Tax Collection (£31K).
- 3.17 A proportion of the unbudgeted income from commercial activities has been generated in Environmental Services (£30K). Other income has exceeded budgets, as the impact previously felt from Covid has diminished throughout the year resulting in higher-thanexpected yields.
- 3.18 Costs of £49k have been incurred for seizing animals under the Animal Welfare Act. There has been a significant rise in the illegal dog trade, which has resulted in costs continuing to rise. In a bid to reduce costs an animal fostering programme is in place, with plans to seek additional powers under the Animal Welfare Act to reduce the kennelling time required in prosecution cases.
- 3.19 A budget is always included for the potential requirement for a By-Election each year. No Election was required and therefore a saving of £45k has been made. Additional savings have been made on the annual canvas of £30k pending a review.
- 3.20 Commercial lettings were favourable in line with previous years, although income was expected to drop post Covid, this has not been the case.
- 3.21 Street Naming, Land Charges and Cemetery fee income recovered from the previous year's losses, totalling a favourable variance of £30K.
- 3.22 Rosliston Forestry Centre has seen savings on vacant posts and casual wages, together with advertising, laundry costs and utilities. Income levels started to recover in the year with log cabin bookings exceeding the Budget.

- 3.23 During the year, refuse truck bin lifts have required major repair works resulting in an additional cost of £98k on spare parts plus vehicle hire of £97k. An additional gully cleaning vehicle was hired at a cost of £16K whilst a permanent replacement was procured. The recent increase in fuel prices saw an increase in costs towards the end of the year.
- 3.24 Recharges from the General Fund to the HRA are updated as part of the year-end process. Areas of lower expenditure on Finance, Customer Services and support from Grounds Maintenance and savings in other services areas has resulted in a smaller than budgeted recharge of £51k.
- 3.25 In line with many authorities, the Council received a one-off reimbursement (£61k) for court fees due to an historic overcharge dating back several years.

Provision for Bad Debts

- 3.26 Under accounting regulations, the Council has to provide for debts that may become uncollectable, and which may need to be written-off. Provisions are based on a calculation that considers the risk of a debt becoming uncollectable.
- 3.27 The provisions made in 2021/22 and charged against the General Fund are shown in the following table.

General Fund Bad Debt Provisions

Sundry Debtors	£68,049
Temporary Accommodation	£2,147
Housing Benefit Overpayments	£-19,744

Total £50,452

- 3.28 The total contribution to top up these provisions was £50,452, as shown in the above table. However, this was less than that budgeted of £125,000 and in the case of Housing Benefit Overpayments, the provision was reduced, and the amount written back into the General Fund.
- 3.29 The biggest increase was Sundry Debtors. Sundry Debt includes charges for Trade Waste, Careline and Property Rents. Debt has increased as minimal debt has either been written off or rigorously pursued.
- 3.30 The on-going effect of Covid on businesses has been challenging in respect of outstanding debts and this is being kept under review. A greater focus is now being made in 2022/23.

Temporary Accommodation - Bed and Breakfast Charges

- 3.31 These charges arise where the Council has to incur costs under its duties to provide temporary accommodation for homeless people. The Council is entitled to recover the costs, but this is generally difficult as people concerned are unlikely to have the means to pay.
- 3.32 The Council is responsible for pursuing recovery of the amount owed and this is generally difficult.

3.33 In addition, the Council has an earmarked reserve, which relates to Government grants not fully utilised from previous years to fund initiatives to prevent the incidence of homelessness occurring. This is overseen by the Housing and Community Services Committee.

Housing Benefit Overpayments

3.34 These relate to overpayments whether they have occurred through processing error, claimant misinformation or fraud. The recovery is usually slow and may take several years where an overpayment is being deducted from on-going benefit. Depending on how the overpayment occurred, on average, around 40% is reimbursed through the housing benefit subsidy system in the year that the overpayment occurred.

Net Cost of Housing Benefit

3.35 The cost of Housing Benefits increased overall by £32k as shown in the following table.

	Estimate £'000	Actual £'000	Variance £'000
Rent Allowances Paid	6,625	7,411	786
Rent Allowances Subsidy	-6,432	-7,074	-642
Net Cost of Rent Allowances	193	337	144
Rent Rebates Paid	4,182	4,563	381
Rent Rebates Subsidy	-4,100	-4,496	-396
Net Cost of Rent Rebates	82	67	-15
Net Cost of Benefits Paid	275	404	129
Overpayments Recovered (Rent Allowances)	-140	-237	-97
Overall Cost of Housing Benefit	135	167	32

- 3.36 The cost of benefits falling on the Council is sensitive to small changes given the amount involved. It is important that the Council maximises its subsidy through robust processing. The total cost of benefits paid and administered was approximately £11m in 2021/22.
- 3.37 The previous table shows that the net cost of benefits paid was approximately £32k more than that estimated, although the increase in overpayments recovered significantly contributed to the overall position.

Retained Business Rates

3.38 An analysis of income retained directly in the General Fund is shown in the following table.

	£
Precept	11,141,791
Tariff paid to Derby City Council	-6,631,195
Pool Contribution 201/22	-688,922
Deficit	-1,043,950
Business Rates Reliefs	1,172,054

Retained Business Rates

3,949,788

Reversal of Current Year Deficit	1,043,950
Declared deficit	1,856,262
Exceptional balance (spread)	263,893
Earmarked S31 Reliefs drawdown	-2,120,155

General Fund Receipt 4,993,738

- 3.39 Business Rates is accounted for in the Collection Fund as detailed later in this section and as shown in **Appendix 2**. Income is not for the full benefit of the Council as 60% is transferred to the Government ((50%) and Derbyshire County Council (10%) under the national distribution system for local government finance.
- 3.40 The income position become more complicated in 2020/2021 as most authorities saw a reduction in income which was supported by the Government in the form of grants and relief to businesses.
- 3.41 Any deficits incurred can be written-off over 3 years. The effect on the General Fund can vary between years. This is also affected by the Council being part of the Derbyshire Business Rates Pool, which is administered by Derby City Council, although this tends to be favourable.
- 3.42 Income transferred to the General Fund in 2021/22 was approximately £3.9 million as shown in the above table. This compared to a Budget of £3.7 million. Although this was favourable, this needs to be balanced against the overall performance of the Collection Fund and how this could play out in future years.
- 3.43 In the Fund itself, there was a deficit, as expected, in 2021/22 which was covered by the earmarked Government S31 Relief Grant received in 2020/21. At the end of 2020/21, approximately £3.2 million was earmarked to cover the anticipated deficit on Business Rates during Covid, with the Deficit being written off over the three years 2020/21, 2021/22 and 2022/23.
- 3.44 Following a drawdown in 2021/22, the balance of the earmarked reserve at the year-end 2021/22 was approximately £1.1 million.

Transfers between Reserves

- 3.45 Numerous transfers are required between the General Reserve and other Reserves held by the Council as part of the year-end process. These transfers are split between expenditure that is incurred and financed from earmarked reserves, together with amounts received in advance and capital receipts, which need to be transferred into earmarked reserves to meet future expenditure.
- 3.46 In addition, certain budget mangers have made requests to transfer underspends from budgets in the year into 2022/23, to meet on-going commitments. Several of these have already been approved by the Committee. All proposed transfers are detailed in the following table.

Transfers between General Reserve and Other Reserves 2021/22

Transfers from General Reserve to other Usable Reserves

£'000

S106 movement in year	3,927
S31 Compensation Fund	1,672
Public Buildings Planned Maintenance and Asset Renewal	358
Planning Reserve contribution	366

Growth	243
Recycling Provision	200
Pension Reserve	134
New Burdens – Covid 19	131
Health Partnership contribution	120
Covid - Income Fee Charges	93
Welfare Reform, Fraud and Compliance	80
Homelessness Prevention	74
Rosliston Capital Contribution	42
ICT Strategy Contribution	41
Finance Staffing and Resource	40
Discretionary Housing Top Up	40
Get Active in the Forest contribution	36
Land Charges Software Support	35
Local Plan	30
Safer Communities	27
Youth Engagement Contribution	25
Rosliston Forestry Centre Café	16
Shop Fronts Contribution	15
TIC Provision for Town Centre Unit	22
Pressure Washer for Shelter Maintenance	10
Planning Policy S106 Fee - new reserve	8
Corporate Training	5
	7,790

Transfers from Usable Reserves to General Fund

£'000

NNDR Relief for Future Year Deficit	-2,120
Commuted Sums Drawdown	-137
Cultural Service Restructure Provision - previously approved	-55
Vehicle Replacement Fund	-30
Economic Regeneration Drawdown	-37
Planning Reserve Drawdown	-28
Dilapidation Deposit	-9
Environmental Education	-7
Flood Recovery	-7
	-2,430
	5,360

Accounting Adjustments between General and other Reserves

Transfer of pension deficit adjustments to Pension Reserve	-2,858
Accounting Adjustments transferred to Unusable Reserves	-22
Transfer of land sales to Capital Receipts and Deferred Capital Receipts Reserve	529

-2,351

TOTAL ADJUSTMENTS

3,009

3.47 **Appendix 3** details the proposed adjustments to Earmarked Reserves. The overall effect on the General Reserve following the surplus on the General Fund, together with these transfers to other Reserves is detailed in **Section 5**.

COVID-19 PANDEMIC

3.48 At the start of the Pandemic, the Government issued a variety of grant funding to support local authorities with losses in income and additional expenditure. The Council had approximately £671k available in 2021/22 and the following table details how this was utilised. (It should be noted that this income and expenditure is in addition to that detailed previously in the General Fund analysis).

COVID Spending	
	£
Bought Forward 2020/21	-181,218
Grant Payment Q1	-490,231
Total Funding	-671,449
Discretionary Housing Additional Funds	40,000
Discretionary Grant Awards (funds committed)	84,300
Total Funding to Spend	-547,149
Agency	67,503
ICT and Home Working	43,266
Bank Charges	4,668
Recycling Costs	-11,257
Casual Wages & Overtime	55,708
Committee Sound System and Chairs	25,078
Active Nation Room Hire for Committees	14,137
Kennelling Costs	35,814
PPE & Other Safety Equipment	9,964
Market Safety Measures	3,140
Cleaning of Public Buildings	11,374
Ventilation in Council Chamber	18,656
Audit Fees	12,941
Kiosk Corridor Changes	2,874
Car Parking Deficit	7,222
Active Nation Management Fee	4,719
Integrated Communication Services	3,394
Teams Room IT Kit	2,254
Printing of Leaflets/Notices	719
New Software for Grant Administration	995
Vehicle Hire	9,219
Leisure Income Losses	66,386
Licensing Income Losses	23,122
Cultural Income Losses	27,105
Total Spending to 31st March 2022	439,001

Remaining Funding -108,148

3.49 The figures above are all actuals incurred. The balance of £108,148 has been earmarked awaiting feedback from the Government on the final return submitted.

THE COLLECTION FUND

- 3.50 The Collection Fund is the statutory account that records the collection of Council Tax and Business Rates and shows how that income has been distributed to the Government and other Preceptors on the Fund, including this Council.
- 3.51 The final outturn on the Fund for 2021/22 is detailed in **Appendix 2.**

Council Tax

- 3.52 Overall collection generated a surplus in the year of approximately £1.6 million. This increased the cumulative fund balance to just over £3 million as at 31 March 2022 and was due to higher growth in properties, together with a decrease in the bad debt provision.
- 3.53 The amount due to South Derbyshire is approximately £300k (10% of £3 million). This amount remains in the Collection Fund pending the 2022/23 budget round, when the surplus on the Fund has to be declared in setting the Council Tax for the following year.
- 3.54 Depending on the on-going performance of Council Tax, at this point any surplus due to the General Fund will be included in the MTFP. At this stage, it is not expected that the Fund will fall into deficit given the current positive balance and continuing growth, but this will be kept under review.

Business Rates

- 3.55 As highlighted earlier in the report, this part of the Fund generated a deficit in 2021/22 of £1,043k (the Council's share). However, the overall Deficit on the Fund was effectively halved as detailed earlier in the Report and Appendix 2.
- 3.56 The Deficit on the Fund as at 31 March 2022 was approximately £4.8 million, although the Council does have earmarked funds to meet this deficit.

Business Rates Appeals

- 3.57 Under accounting regulations, the Council must provide against a certain number of appeals being successful.
- 3.58 During 2021/22, there was a decrease in businesses appealing against their valuation or in appeals being unsuccessful.
- 3.59 The provision for appeals bought forward from 2020/21 was £2.54 million. This was decreased to £1.83 million after a review of the movement of outstanding appeals on file. The reduction of just over £700k benefits the overall Collection Fund as shown in Appendix 2.

4.0 HOUSING REVENUE ACCOUNT (HRA)

4.1 The Council is required to account separately for income and expenditure in providing Council Housing. The approved HRA Budget for 2021/22 was set with a deficit of approximately £1.7 million.

Final Outturn 2021/22

4.2 Final performance on the HRA is shown in the following table.

HRA VARIANCE TO BUDGET March 2022							
Summary HRA 2021/22	BUDGET	PROJECTED ACTUAL	PROJECTED VARIANCE				
	£000	£000	£000				
Total Income	-12,819	-12,739	-80				
Contribution to Capital & New Build	2,783	2,933	-150				
Responsive & Planned Maintenance	3,381	3,878	-497				
Interest Payable and Receivable	1,738	1,437	301				
Supervision & Management	1,848	1,940	-92				
Supported Housing & Careline Services	951	922	29				
Provision for Bad Debts	125	55	70				
Provision for Debt Repayment	3,594	3,594	0				
Asset Replacement Contribution	45	45	0				
Software Upgrade	30	30	0				
Pay Award	27	29	-2				
Surplus	1,703	2,124	-421				

4.3 The table shows that the HRA generated a higher-than-expected deficit of approximately £2.1 million. As reported to the Committee in March 2022, this was mainly due to an increase in repairs and reduced rents, associated with void properties

Analysis of Variances

- 4.4 Interest on debt was lower due to the interest rate on the variable element of the debt portfolio (£10m) having been settled at 0.35% compared to that budgeted of 2.50%. Interest received from investments was also significantly higher than budgeted due to the Council having more HRA funds on deposit than in previous years as noted earlier in the report.
- 4.5 The main favourable variances related to Supported Housing and Careline Services. There were savings made in year on vacancies, plus an increase in income received.
- 4.6 Repairs and maintenance costs increased as the volume of void properties grew throughout the year. This resulted in additional pressure on responsive repairs to restore void dwellings to a lettable standard. In addition, certain tree works required immediate remediation placing further pressure on existing budgets resulting in an overspend, compared to the Budget, in 2021/22.
- 4.7 Capital expenditure in year was higher than budgeted with an additional £150k being spent on properties. The contribution to capital from revenue resources is a statutory requirement through a depreciation charge.

- 4.8 Rental income was lower in year due to void properties. Right to Buy losses were higher than budgeted in year which also contributed to the reduction in income. Right to Buy continues to be a significant risk to the HRA as sales have once again increased post Covid.
- 4.9 However, it is anticipated that void losses will reduce in 2022/23 as turnaround of dwellings improves.
- 4.10 As noted earlier in the report, the recharge from the General Fund to the HRA was lower by £51k in year, due to lower costs in Support Services.
- 4.11 The provision for bad debts is based on the level of rent arrears at each year-end. The level of arrears and associated bad debts provision is shown in the following tables.

	2020	2021	2022
Amount of Arrears	£	£	£
Leaseholders	3,804	615	615
Current Tenants	435,928	459,228	478,689
Former Tenants	114,849	118,271	155,127
	554,581	578,114	634,431

4.12 The level of arrears increased by approximately £56k in 2021/22. Following a review of the Bad Debt Provision, this required an increase from £423k to £456k, an increase of £54k after allowing for write-offs as shown in the table below. However, this increase was less than the budgeted increase of £125k.

	Ł
Bad Debt Provision B/fwd	423,086
Less write-offs	-20,687
Remaining Provision	402,399
Provision Required	456,783
Top up	54,384

- 4.13 Universal credit continues to have an impact on arrears and Housing Officers are working closely with affected tenants and monitoring the arrears position closely.
- 4.14 Overall, the effect of the HRA deficit on the HRA's General Reserve is detailed in **Section 5**.

5.0 RESERVES

General Fund Reserve

5.1 Following the out-turn figures detailed in *Section 3*, the position on the General Fund Reserve Balance is summarised in the following table.

	Budget	Actual	Variance
General Fund Reserve	£'000	£'000	£'000
Balance b/fwd 1st April 2021	-13,193	-13,193	0
Add: Deficit / (Surplus) for the Year	741	-284	-1,025
Add: Asset Replacement and Renewal Fund Contribution	358	358	0
Add: ICT and Digital Strategy Contribution	166	166	0
Add: Funding for Capital Projects	525	166	-359

Add: Accumulated Absences Adjustment	0	17	17
Transfer to Earmarked, Capital and Unusable Reserves	0	-22	-22
Closing Balance as at 31st March 2022	-11,402	-12,792	-1,390

- 5.2 The table shows that the level of general reserves was greater than estimated at March 2022 by approximately £1.4m, after allowing for the transfers in reserves of £22k as detailed in Section 3 of the report.
- 5.3 This improved position is due to a better out turn as detailed in Section 3 plus a lower capital contribution of £359k.
- 5.4 The contributions towards capital works that were unspent in year will be maintained in the Reserve. They will be drawn down as expenditure is incurred to complete the relevant schemes in 2022/23.
- 5.5 The effect of the 2021/22 out-turn on the longer-term General Fund Balance, will be reported to the Committee at its meeting on 25 August 2022. The above balance is still subject to Audit.

Earmarked Reserves

- 5.6 The Council maintains earmarked reserves that are held, at the Council's discretion, for specific purposes. These are to meet one-off items of expenditure, together with areas where costs are incurred over several years, for example, vehicle and ICT replacements together with repairs and maintenance and where external funding may be received in advance of expenditure.
- 5.7 Annual contributions are made to these reserves from other accounts and reserves, and they are drawn down to finance expenditure in revenue and capital accounts as required.
- 5.8 Once established, earmarked reserves can only be used for that specific purpose. Other reserves may be established through a legal agreement or contractual commitment.
- 5.9 The Council's earmarked reserves are detailed in **Appendix 3**. This shows the overall change on individual balances during 2021/22, including the appropriations detailed earlier in the report in Section 3.

Housing Revenue Account (HRA) Reserve

- 5.10 Section 4 detailed the final account of the HRA, and this highlighted a deficit for 2021/22 of approximately £2.1 million.
- 5.11 The HRA reserve balance totals approximately £6.3m as at 31 March 2022 which is less than expected in the HRA's MTFP, although well above the minimum level of £1 million. The reserve balance is shown in the following table.

	Budget	Actual	Variance
HRA General Reserve	£'000	£'000	£'000
Balance b/fwd 1st April 2021	-8,432	-8,432	0
Add: Deficit for year	1,703	2,124	-421
Closing Balance as at 31st March 2021	-6,727	-6,308	421

6.0 Financial Implications

6.1 As set out and detailed in the report.

7.0 Corporate Implications

7.1 As detailed in the report.

8.0 Community Implications

8.1 The production of financial information in a timely manner is an important part of stewardship and accountability for public resources. It aims to give electors, those subject to locally levied taxes and charges, Elected Members of the Council, employees and other interested parties clearer information about the Council's finances and its financial standing.

9.0 Background Papers

9.1 None.

GENERAL FUND OUTTURN 2021/22 - APPENDIX 1

			Accounting	General Fund	
Cost Centre	Budget	Actual	Adjustments	Impact	Comments
	£	£	£	£	
					Fav pay £3k, rent/rates/utilities £5.8k, £1.2k cleaning; Adv £5.1k repair
Tourism Policy, Marketing & Development	67,746	71,053	-3,307	-0	works, £5.2k architect fees/planning for fronts, £3k IT kit
Promotion and Marketing of the Area	276,195	235,229	40,966	-0	Fav pay £49k, materials £16.5k, printing £9k, £1.3k computing, £5.3k grants; Adv agency £36k contributions £2k, professional fees £1k
Community Development	10.000	4,500	5,500	0	71
Food Safety	70,486	49,609	-,	20,877	Fav pay £10k, prof fees £8k,fees £7.5k; adv agency £3k
Pollution Reduction	415,562	349,174		66,388	Fav pay £60k, consultancy income £16k; adv £7k prof fees
Pest Control	16,081	13,769		2,312	Fav pay £6k; adv Fee income £5k
Public Health	0	-34		34	
Public Conveniences	30,367	27,576	-10,800	13,591	Fav business rates £13.5k; Adv £10.8k depn
Community Safety (Safety Services)	175,346	225,924		-50,579	Fav 8.6k fees, £2k tools and equipment; Adv pay £11k, £49.6k kennelling fees
Environmental Education	97,876	104,669	-6,793	-0	Fav pay, adv grants
Welfare Services	1,800	0		1,800	
Environmental Maintenance (Other Roads)	-70,557	-70,557		0	
Public Transport	29,001	18,611	10,000	390	£10k fav - no contract cleaning of bus shelters
Off-Street Parking	103,357	124,041	-28,040	7,356	Fav business rates £5.1k, professional fees £3.8k Utilities £1.5k depreciation £1k; Impairment £29k
Local Land Charges	-2,685	81,489	,	-84,174	Fav pay £61k, fee income £5k, professional fees £8.8k; adv Lichfield support £155k, software licence £5k
	,,,,,,	- ,		- ,	Fav pay £13.8k, training £4k, CRB checks £2.5k, Materials £3k, advertising
Licensing	7,676	4,894		2,782	£2k, Professional fees £3k, £5k new burdens; adv agency £24k, fee income £8k
Emergency Planning and Works	16,000	19,956		-3,956	adv £4k Emergency works fire in Hilton
Building Regulations	35,200	35,200		0	
					Fav Sal £109k, Training £6k, Planning appeals £23k fee income £440k (20%
					fee to be earmarked); adv agency £204k, staff advertising £6.6k, non staff
Dealing with Development Control Applications	291,648	355	291,000	293	advertising £3.5k increased applications, Prof fees £13.5k
					Fav Sal £35k, Prof fees £35k, grants £20k (none paid and income from
Structure and Local Planning	316,985	223,454	30,000	63,531	Neighbourhood planning)
Street Name & Numbering	-7,136	-15,803		8,667	Fav fees £8.7k
Grounds Maintenance	664,857	573,302	-18,000	109,555	Fav pay £80k, materials £10k, recharges £21k; Adv £18k depn

Countryside Recreation & Management	0	0		0	
					Fav pay £129k materials £7k prof fees £2k, depn £14k; adv agency £53k, gully
Street Cleansing (not chargeable to highways)	546,459	459,592	13,904	72,963	hire £16k
					Forman CAOL DCC contribution CAFL autor callegian CAAL was to see in
Haveahald Wests Callestian	1 750 000	1 620 007	170,000	E0.46E	Fav pay £19k, DCC contribution £15k, extra collections £31k, waste services
Household Waste Collection	1,759,832	1,639,997	178,000	-58,165	£68k depn £178k; adv agency £94k, vehicle hire £97k, bins and sacks £4k
Trade Waste Collection	-99,563	-111,837		12,274	Fav fee income £54k; adv disposal costs £24k, bins & sacks £4k
	,	,		,	Fav DCC contribution £137k, pay £420k, £360k recycling income, £225k waste
					management, £97k vehicle hire, £16k insurance claim; adv agency £606k,
Recycling	417,249	216,567	200,000	682	vehicle parking £10.5k, legal support tender £5.5k, postcards £6.5k
Direct Services Central Admin	351,660	296,587		55,073	Fav pay £152k; adv agency £98k, subscriptions £1k
					Fav pay £17k, depn £6k; adv agency £25K, fuel £42k, spare parts £98k,
Transport Services	762,311	931151.71	5,898	-174,739	insurance £10k, materials £7k, oil £7k
					-
Environmental and Development Total	6,283,752	5,508,469	708,328	66,954	=
General Grants, Bequests & Donations	306,247	292,648		13,599	Fav pay £11k, grants £3k
, ,	,	,		,	Fav pay £29k, £10k furniture repairs fees £3k, depn £5k; adv agency £16k,
Community Centres	212,861	239,602	-49,912	23,171	1
					Savings due to liberation day cancellation and salary savings due to vacant
Community Safety (Crime Reduction)	131,838	104,939	26,899	0	post
Defences Against Flooding	56,770	63,969	-7,199	-0	Adv flooding works across district
Market Undertakings	878	1,592		-715	Adv trade waste
Village Halls	-0	0		-0	
Arts Development & Support	15,040	5,636		9,404	Fav prof fees £11k; adv fees £2k
· · · · · · · · · · · · · · · · · · ·					
Events Management	116,899	114,052		2,847	Fav salaries £4k, events £13k; adv fees £14k
·		114,052 29,816	-21,000	2,847 4,250	Fav salaries £4k, events £13k; adv fees £14k Fav fee income £5k, tools & equipment £1.5k; adv utilities £3.2k, depn £21k
Events Management	116,899	,	-21,000		
Events Management	116,899	,	-21,000		Fav fee income £5k, tools & equipment £1.5k; adv utilities £3.2k, depn £21k Fav fee income £3.5k, business rates £2k, cleaning materials £1k, licences
vents Management Midway Community Centre	116,899 13,066	29,816	-21,000 -21,000	4,250	Fav fee income £5k, tools & equipment £1.5k; adv utilities £3.2k, depn £21k Fav fee income £3.5k, business rates £2k, cleaning materials £1k, licences £1k, printing £1k

36,203

3,456

-1,419

120,145

0 Fav pay £18.5k, income £13k, service delivery £7.5k; Adv fees £3k

Fav revaluaiton gain £25k, utilities £19.5, repairs £8k; adv £26k

23,289 depreciation,£2.7k professional fees, £2.4k contributions

-0 Fav affiliations and grant funding; adv wages

0 Fav salaries due to vacancy

-4,495

170,149

515,363

-118,735

31,708

173,605

537,233

1,409

Sports Development & Community Recreation

Outdoor Sports & Recreation Facilities (SSP)

Indoor Sports & Recreation Facilities

Get Active in the Forest

Play schemes	20,163	-893	21,056	0	Fav salaries playschemes were not delivered all year
Allotments	-1,091	-2,090		999	Fav Grounds Maint £1k
Rosliston Forestry Centre	264,574	166,190	73,500	24,884	Fav pay £40k, R&M £42k, Stock £6k, Fees £6k, Insurance claims £5k, Professional £8k, Bank Charges £2k, reval gain £38k; adv agency £12k, FE contribution £14k, water £15k, depn £6.5k
Cemeteries	19,482	4,583		14,900	Fav fees £15.5k
Closed Churchyards	7,241	18,316		-11,075	Adv reactive tree works
Parks and Open Spaces	306,603	420,391	-113,788	0	Fav pay £77.5k; adv agency £92k, tree works £41k, £15k park repairs, tree consultant £22k, depn £19.5k
Housing Standards	94,389	88,726		5,664	Fav fixed penalties £7k; adv staff advertising £2k
Housing Strategy	99,040	89,031		10,009	Fav pay £3k, Training £4k, Prof fees £2.5K
Administration of Renovation & Improvement Grants	51,811	46,788		5,024	Fav pay £1.5k, Training £1k, Computing £1k, recharges £1.4k
Bed / Breakfast Accomodation	6,500	-221	6,721	0	Fav fees £17.7k; adv £5.6k accommodation, £5.8k recharges
Pre-tenancy Services	193,696	169,020	24,676	-0	Fav Sal £27k, Training £4k, Income £240, Adv Agency £117k, Prof Fees £20k
Other Housing Support Costs (GF)	34,127	46,326		-12,199	Sals £4K Fav income £3.8k (based on estimate) Adv comp maintenance crossover in charges for upgrade £19k

Housing and Community Services	2,701,639	2,480,239	98,338	123,062
			-	

					Fav pay £8k, training £4k, computing £5k, recharge £4k; adv agency £6k,
Business Change	99,620	86,456		13,164	£2.5k advertising
					Fav printing £10k, prof services £3.8k Training £2.5k; Adv pay £3k, advertising
Digital Services	155,515	149,790		5,725	£1k, recharge £2.8k
					Fav pay £19.5k, cleaning materials £7.5k, svs charges £10k; Adv agency £1.7k,
Caretaking	138,117	113,503		24,614	car allowance £2.9k, recharges £8k
					Fav £2k Training, Fav car allowances £2k £1k subscriptions (newspapers),
Senior Management	453,354	463,064		-9,710	recharges £3.5k; Adv HoS recruitment £17k,
					Fav prof fees £71k, training £13k, £6k computing fees; adv pay £13k,
Financial Services	392,883	342,930	40,000	9,953	recharges £6k, Subs £2k
Internal Audit	109,307	84,643		24,664	Fav £36k professional fees (CMAP rebate); Adv £11.6k recharges
Merchant Banking Services	61,200	66,283		-5,083	Fav £1.9k recharges, Adv increased banking transactions £7k
					Fav pay £8k, prof fees £36.5k, computing £14k; Adv Licences £8k, phones
ICT Support	739,317	726,305	-12,600	25,613	£6.5k, depn £12.4k, recharges £18.3k
					Fav pay £72k, fees £6k, training £2.3k; adv agency £14.3k, recruitment £5k,
Legal Services	268,602	230,213	35,000	3,388	advertising £4.5k, professional fees £9.8k, recharges £9k
Performance & Policy	37,253	36,424		830	Fav training £1k
				·	Fav pay £21.8k, training £5k, fees £5k, gratuities £1.6k; adv computing £6.2k,
Personnel/HR	366,392	366,044	4,600	-4,252	medical fees £14.7k, prof fees £7.6k, general licences £5k

Communications	76,915	74,476	-6,000	8,439	Fav pay £12.3k; Adv prof fees £9.3k
					Fav Pay £11k, stationery £8k, recharges £3.5k; Adv agency £6k, tools and
Customer Services	497,452	512,582	-20,254	5,124	equipment £4k, computing £16k, postages £14k, professional fees £4.4k
					Fav pay £5.8k, tools and equip £4, training £1k; Adv prof fees £4.8k,
Health & Safety	48,664	43,612		5,052	recharges £1k
					Fav pay £10.4k, business rates £7.5k, training £1.2k depn £15.8k; Adv repairs
Admin Offices & Depot	656,500	656,132	10,200	-9,832	£10.7k, utilities £5.5k, impairment loss £5.6k, recharges £9k
Protective Clothing	37,819	30,620		7,199	Fav £7k
Procurement	12,149	12,134		14	
					Fav pay £34.1k, subscriptions £2.6k Training £1k; Adv Agency £7K, Cllr
Democratic Representation & Management	86,669	63,253		23,417	investigations £4.6k
Corporate Management	64,458	64,813		-355	Fav £12.5 risk management ; adv £12k PWC vision reform
					Fav £7k PSAA audit rebate & £16k Edgington Turnover Rent; adv £4k
Corporate Finance Management	37,437	19,143	16,629	1,665	recharges
					Fav allows £9.1k, mileage £3k, training £5.7k, Tools & Equip £4k, advertising
Elected Members	347,401	324,966		22,435	£2.3k,
Registration of Electors	56,531	25,928		30,603	Fav canvas saving
					Fav grant income for covid safety £31k, District Elections fav; adv costs of
Conducting Elections	173,267	128,026		45,240	safety measures £3.5k
Funded Pension Schemes	280,072	146,560	133,512	0	Fav enhanced pension
Increase/Decrease in Provision for Bad or Doubtful Debts (GF)	175,000	50,453		124,547	
Planning Agreements	0	-3,920,158	3,920,158	0	S106
Parish Councils	425,801	424,371		1,431	
Interest & Investment Income (GF)	-147,585	-134,189		-13,397	
IAS19 Pensions Adjustment (GF)	0	2,858,167	-2,858,167	-0	
External Interest Payable (GF)	500	56		444	
					Fav sals £8k, rent £45k, Prof fees £1.5k, reval & impairment gain £247k; Adv
Estate Management	-265,118	-551,339	247,000	39,221	rates/utilities £9.5k, recharges £8k
					Fav sals £9k, £61.5k Fav Court Fees, Professional Fees £30.5k, £10k
Council Tax Collection	120,045	8,234		111,812	discretionary benefits
					Fav prof fees £3k, £21.5k New burdens rate collection allowances £2k; Adv
Non Domestic Rates Collection	-84,500	-109,616	21,500	3,616	court fees £3k
Revenues & Benefits Support & Management	139,475	91,510	47,000	965	Fav administration grant (subsidy & Council Tax),
Rent Allowances Paid	53,047	100,660		-47,613	Fav OP £97k, grants £643k; Adv allowances £786k
Net cost of Rent Rebates Paid	81,999	67,396		14,603	Fav £396k grants; Adv £381k rebates
Corporate Fraud	45,474	55,545	-10,071	-0	Adv Counter Fraud services, Fraud partnership software
Housing Benefits Administration	330,579	269,406	42,000	19,173	Fav pay £37k, Grant funding £42k; Adv professional fees £13k
Concessionary Fares	0	-10,176		10,176	Fav contributions from DCC

6,071,611	3,968,220	1,610,507	492,884
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Taxation & non specific grant income (GF)	-13,533,855	-16,812,558	2,903,135	375,568	fav £170K Business rates retention, £444k TIC, £2884k S31 Additional Income; adv £1656k S31 Repayment (earmarked)
Contingent Sums (GF)	-1,036,486	-1,399,146	207,007	155,653	Accounting adjustments MRP, VRP - carry over £161K Contingent Sums
Other Operating Income & Expenditure (GF)	43,627	450,679	522,836	-929,887	Parish Precepts
	-14,526,714	-17,761,024	3,632,978	-398,666	

6,050,151

284,234

530,288

5,804,096

GENERAL FUND DEFICIT/SURPLUS

Collection Fund Account 2021/22

COUNCIL TAX - INCOME & EXPENDITURE	Actual 2020/21 £'000	Estimate 2021/22 £'000	Actual 2021/22 £'000	Variance 2021/22 £'000
Council Tax collectable	65,215	68,476	69,412	936
County Council Precept	-46,517	-48,709	-48,709	0
Police and Crime Commissioner Precept	-7,812	-8,509	-8,509	0
Fire and Rescue Authority Precept	-2,680	-2,792	-2,792	0
SDDC Precept	-5,704	-5,915	-5,915	0
SDDC Parish Precepts	-848	-929	-929	0
Bad Debt Provision Movement	-1547	-1370	-933	437
Surplus for the year	107	252	1,625	1,373
COUNCIL TAX BALANCE				
Opening balance as at 1st April	3,310	2,617	2,617	0
Surplus paid to County Council	-587	-881	-881	0
Surplus paid to Police and Crime Commissioner	-96	-144	-144	0
Surplus paid to Fire and Rescue Authority	-34	-51	-51	0
Surplus paid to SDDC	-83	-124	-124	0
Surplus for the year (as detailed above)	107	252	1625	1,373
, , , ,				
Closing balance as at 31st March	2,617	1,669	3,042	1,373
BUSINESS RATES - INCOME & EXPENDITURE	ı			
NNDR collectable	19,572	28,308	24,474	-3,834
Central Government Precept	-13,862	-13,927	-13,927	0
SDDC Precept	-11,089	-11,141	-11,141	0
County Council Precept	-2,495	-2,507	-2,507	0
Fire and Rescue Authority Precept	-277	-279	-279	0
Cost of Collection	-91	-94	-94	0
Transitional Protection Payments	341	289	263	-26
Bad Debt Provision Movement	-589	-199	-107	92
Provision for Appeals	-799	-450	708	1,158
Surplus / Deficit (-) for the year	-9,289	0	-2,610	-2,610
BUSINESS RATES BALANCE				
Opening balance as at 1st April	1,155	-8,157	-8,157	0
Deficit paid by Central Government	36	2,952	2,952	0
Surplus paid to County Council	-40	531	531	0
Surplus paid to Fire and Rescue Authority	0	59	59	0
Surplus paid to SDDC	-20	2,361	2,361	0
Deficit for the year (as detailed above)	-9,289	0	-2,610	-2,610
Closing balance as at 31st March	-8,158	-2,254	-4,864	-2,610

List of Specific/Earmarked Reserves 2021/22	Balance b/fwd April 2021	Movement 21/22	Balance c/fwd March 2022
Homelessness Prevention	-344,144	-74,656	-418,800
Schools Sport Partnership Project	-268,558	-120,145	-388,703
IT Reserve	-574,664	-40,913	-615,577
Local Plan - Consultation and Implementation	-186,193	-30,000	-216,193
Vehicle Plant & Asset replacement fund	-1,032,374	-30,000	-1,062,374
Environmental Education	-23,932	6,793	-17,139
Dilapidation Works - Factory Site	-9,234	9,234	0
Building Control Transition	-13,709	0	-13,709
Rosliston Forestry Centre Café	-40,573	-16,629	-57,202
Rosliston Capital Reserve	-175,444	-42,000	-217,444
New Town Centre Grant - Non-Heritage	-43,717	0	-43,717
District Conservation Works	-10,000	0	-10,000
TIC Transfer Provision	-30,293	-22,152	-52,445
Planning staffing and support costs	-92,776	-279,784	-372,560
EU Exit Funding	-52,452	0	-52,452
Pensions reserve	-91,494	-133,512	-225,006
Corporate Training	-71,585	-4,600	-76,185
Welfare Reform, Fraud & Compliance	-326,761	-80,175	-406,936
District Growth	-913,354	56,726	-856,628
Recycling Service Provision	0	-500,000	-500,000
HRA Asset Replacement	-109,722	-45,000	-154,722
Public Buildings Maintenance	-199,112	0	-199,112
Planning 20% fee increase	-90,598	-58,200	-148,798
Software upgrades to GIS/LLPG	-9,000	0	-9,000
Cultural Services Public Open Spaces	-407,470	137,037	-270,433
Operational Services Public Open Spaces	-154,740	0	-154,740
HRA ICT Mobile Working	-291,521	0	-291,521
Parks Improvement Fund	-16,071	0	-16,071
Finance staffing and resource costs	-50,000	-40,000	-90,000
S106 Planning Policy Fee	-5,000	-8,100	-13,100
Council Tax Support Scheme - Hardship Fund	-99,093	47,506	-51,587
Biodiversity	-157,638	47,300	-157,638
Flooding - Community Recovery Fund	-91,500	7,199	-84,301
Economic Regeneration Fund	-931,519	36,562	-894,957
Cultural Services Restructure Provision	-69,101	55,108	-13,993
New Burdens - COVID-19 Support	-349,300	-131,000	-480,300
Local Authority Support COVID-19	-181,218	351	-180,867
NNDR Relief Overpayment Provision	-3,263,164	2,120,155	-1,143,009
Land Charges Software Support	-35,000	-35,000	-70,000
Asset Replacement and Renewal Fund	-284,316	-88,000	-372,316
Business Change and Transformation	-52,000	00,000	-52,000
Shop Fronts Contribution	0	-15,507	-15,507
Pressure Washer for Shelter Maintenance	0	-10,000	-10,000
Covid - Income Fee Charges	0	-92,803	-92,803
Discretionary Housing Top Up	0	-40,000	-40,000
S31 Compensation Fund	0	-1,672,065	-1,672,065
Swadlincote Woodlands S106	-39,949	1,072,003	-39,949
South Derbyshire Partnership Reserve	-4,617	-55,000	-59,617
Community Safety & Crime Reduction	-373,565	-26,899	-400,464
Young Peoples Cultural Partnership/Art Development	-7,306	20,033	-7,306
Youth Engagement Partnership	-598,267	-24,512	-622,779
19401 Elibabelliette Laterietallib	330,207	27,012	022,113

Get Active in the Forest Partnership	-92,186	-36,203	-128,389
Maurice Lea NHLF Grant	-23,012		-23,012
Tetron Pint Storm Water Basin - S106 UK Coal	-53,012		-53,012
Public Open Space - Commuted Sum	-471,695	15,000	-456,695
Total	-12,811,677	-1,261,184	-14,072,861
Section 106 - Earmarked Funds	-10,369,743	-3,927,058	-14,296,801
TOTAL EARMARKED/SPECIFIC RESERVES	-23,181,420	-5,188,242	-28,369,662